

Message Text

CONFIDENTIAL

PAGE 01 STATE 085786
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DRAFTED BY EUR/SE:JHMORTON:RAH
APPROVED BY C:MNIMETZ
EUR:REBARBOUR (SUBS)
EUR/SE:RCEWING
S/S-O:SRPVALERGA

-----092614 040150Z /64

O P 040127Z APR 78
FM SECSTATE WASHDC
TO AMEMBASSY ATHENS IMMEDIATE
INFO AMEMBASSY ANKARA PRIORITY
AMEMBASSY NICOSIA PRIORITY
USMISSION USNATO

C O N F I D E N T I A L STATE 085786

EXDIS

E.O. 11652: GDS

TAGS: PEPR, TU, GR, CY, US

SUBJECT: NIMETZ MEETING WITH GREEK AMBASSADOR ALEXANDRAKIS

REF: (A) ATHENS 2686, (B) ATHENS 2701, (C) ATHENS 2702

1. GREEK AMBASSADOR ALEXANDRAKIS CALLED ON COUNSELOR NIMETZ APRIL 3 TO RECEIVE BRIEFING ON CHRISTOPHER MISSION TO ANKARA AND DETAILS OF ADMINISTRATION PROGRAM ON EASTERN MEDITERRANEAN.
2. NIMETZ BRIEFLY OUTLINED PACKAGE WHICH BY THIS TIME WAS WELL KNOWN TO ALEXANDRAKIS, STRESSING THAT THE MAIN DEVELOPMENT WAS THE DECISION TO RENEGOTIATE THE TURKISH DCA AND
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TO DROP THE MULTI-YEAR ASSISTANCE COMMITMENT. WE WOULD ASK THE CONGRESS TO LIFT THE EMBARGO AND REQUEST DOLS 175 MILLION IN FMS FOR FY 1979 AND A DOLS 50 MILLION ECONOMIC LOAN. NIMETZ NOTED THE TURKS HAD NOT BEEN ENTHUSIASTIC ABOUT RENEGOTIATING THE DCA AND THE SCUTTling OF ITS MULTI-YEAR PROVISIONS, BUT THAT THEY WERE OBVIOUSLY PLEASED THAT THE ADMINISTRATION INTENDED TO ASK THAT SECTION 620(X) OF

THE FOREIGN ASSISTANCE ACT BE REPEALED.

3. NIMETZ NOTED THAT CYPRUS HAD BEEN DISCUSSED DURING THE CHRISTOPHER TRIP TO ANKARA AND IT WAS CLEAR, AS ON PREVIOUS

OCCASIONS, THAT THE TURKS FELT THAT THEY COULD NOT ACT POSITIVELY ON CYPRUS AS LONG AS IT WAS EXPLICITLY LINKED TO THE EMBARGO. THE CHRISTOPHER TEAM HAD COME AWAY FROM ANKARA WITH NO GUARANTEES, BUT WE ARE HOPEFUL THE TURKISH SIDE WILL PRESENT THEIR PROPOSALS RELATIVELY SOON, THAT THEY WILL BE GOOD PROPOSALS, AND THAT THEY WILL LEAD TO A RESUMPTION OF THE NEGOTIATING PROCESS. NIMETZ SAID HE FELT STRONGLY THAT THERE IS A MUCH BETTER CHANCE OF TURKISH FLEXIBILITY AND THUS PROGRESS ON CYPRUS IF TURKEY FEELS IT IS NOT SEEN AS YIELDING TO OUTSIDE PRESSURE.

4. NIMETZ ACKNOWLEDGED THAT THE GREEK GOVERNMENT HAD A NUMBER OF QUESTIONS CONCERNING THE ADMINISTRATION'S PACKAGE AND SAID THERE WERE A COUPLE IN PARTICULAR HE WANTED TO ADDRESS. WE VIEWED THE DOLS 50 MILLION SECURITY SUPPORTING ASSISTANCE LOAN IN THE CONTEXT OF ELIMINATING A DOLS ONE BILLION COMMITMENT FOR MILITARY ASSISTANCE AND PROVIDING HELP IN THE ECONOMIC SPHERE WHERE IT WAS SORELY NEEDED. THE TERMS OF THIS LOAN HAVE NOT YET BEEN WORKED OUT BUT IT WILL BE VERY CLOSE TO A SIMILAR LOAN WHICH WE RECENTLY PROVIDED PORTUGAL. THE INTEREST RATE
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WOULD BE SLIGHTLY ABOVE THE COST OF THE MONEY TO THE TREASURY. THE PORTUGUESE LOAN WAS FOR A DURATION OF 10 YEARS AND CARRIED AN EIGHT PLUS PERCENT INTEREST RATE. ALEXANDRAKIS QUERIED WHETHER SUCH A LOAN COULD HAVE BEEN GIVEN IF THE EMBARGO WERE STILL IN EFFECT AND NIMETZ REPLIED IN THE AFFIRMATIVE.

5. ON ANOTHER POINT WHICH HE KNEW THERE WAS SOME UNCERTAINTY IN ATHENS, THE U.S. FELT THAT SINCE IT WAS GOING TO RENEGOTIATE THE TURKISH DCA, WE WOULD ALSO WANT TO DISCUSS THE COUNTERPART US-GREEK AGREEMENT WITH THE GOG. SINCE, IN FACT, THE FY 79 ASSISTANCE FIGURES WERE NO LONGER TIED TO FIRST-YEAR DCA LEVELS, THE ADMINISTRATION HAD DECIDED TO RAISE THE GREEK FIGURE TO LAST YEAR'S LEVEL, I.E. DOLS 140 MILLION IN FMS CREDITS.

6. NIMETZ TOLD ALEXANDRAKIS THAT IT ;AS HIS IMPRESSION THAT THE GREEK PRESS WAS PREDICTING THAT LIFTING THE EMBARGO WOULD RESULT IN A VAST FLOW OF ARMAMENTS TO TURKEY. THIS SIMPLY WAS NOT THE CASE. BECAUSE OF TURKEY'S ECONOMIC SITUATION AND THE FACT THAT WE ARE REQUESTING FMS FINANCING AT LAST YEAR'S LEVEL, THERE IS

LITTLE LIKELIHOOD THAT THERE WILL BE ANY DRAMATIC INCREASE IN THE AMOUNT OF MILITARY EQUIPMENT GOING TO TURKEY. ALEXANDRAKIS ASKED FOR CLARIFICATION OF THE MATERIEL TO BE RELEASED FROM THE PIPELINE, STATING THAT IT WAS HIS IMPRESSION THAT ALL OF THIS EQUIPMENT HAD BEEN RELEASED WHEN THE EMBARGO WAS PARTIALLY LIFTED IN 1976. NIMETZ

STATED THAT ONLY FMS ITEMS HAD BEEN RELEASED FROM THE PIPELINE AT THAT TIME; THE PIPELINE STILL CONTAINED ITEMS WHICH WERE TO HAVE BEEN PROVIDED BY GRANT ASSISTANCE THROUGH PRE-EMBARGO FUNDING. IT WAS NOT POSSIBLE AT THIS TIME TO INDICATE THE VALUE OF THE ITEMS PRESENTLY IN THE PIPELINE, BUT WE WERE CURRENTLY IN THE PROCESS OF DETERMINING THE PRECISE FIGURE AND WE WOULD BE REPORTING
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THAT TO THE CONGRESS. CERTAINLY THESE AMOUNTS WOULD NOT BE SIGNIFICANT IN TERMS OF THE REGIONAL BALANCE.

7. ALEXANDRAKIS EXPRESSED DISAPPOINTMENT OVER THE ADMINISTRATION'S PROGRAM AND SAID IN ESSENCE THE MBARGO WAS BEING LIFTED WITHOUT ANY PERCEPTIBLE MOVEMENT ON CYPRUS. THE US WAS YIELDING TO TURKISH INFLEXIBILITY. NIMETZ REITERATED THAT WE CONSIDERED THE SCRAPPING OF THE DCA A MAJOR STEP AND THAT WE WERE LIFTING THE EMBARGO BECAUSE, IN OUR VIEW, IT WAS SELF-DEFEATING. THE EMBARGO HAD HAD ITS EFFECT, IT HAD WEAKENED TURKEY BUT THAT IT WAS OUR FIRM BELIEF PROGRESS ON CYPRUS WAS ONLY POSSIBLE IF IT WERE LIFTED. IN OUR VIEW OUR LEVERAGE WOULD BE SIGNIFICANTLY IMPROVED IN THE FUTURE IN THE ABSENCE OF A MULTI-YEAR DCA. WITH THAT DOCUMENT IT WAS A MATTER OF A BILLION DOLLARS OR NOTHING. NOW, WE WILL GO TO A YEAR-BY-YEAR SITUATION WHERE WE AND THE CONGRESS CAN CAREFULLY MONITOR PROGRESS.

8. NIMETZ EMPHASIZED THE ADMINISTRATION'S TOTAL COMMITMENT TO WORKING TOWARD A JUST AND EQUITABLE CYPRUS SOLUTION. WE REALIZE THAT UNTIL CYPRUS IS RESOLVED OUR RELATIONS WITH GREECE AND TURKEY CANNOT BE TOTALLY SATISFACTORY. IN RESPONSE TO ALEXANDRAKIS' QUESTION HOW THE U.S. WOULD ACT IF NO TURKISH PROPOSALS WERE PUT FORWARD, NIMETZ STATED THAT WE HAD MADE THE TURKS VERY AWARE THAT CONGRESSIONAL SUPPORT WILL BE HEAVILY INFLUENCED ON HOW THEY MOVE IN THE COMING WEEKS AND MONTHS ON CYPRUS. ALEXANDRAKIS ASKED WHETHER THE U.S. CONTEMPLATED ANY NEW INITIATIVE ON CYPRUS. NIMETZ RESPONDED THAT WE WOULD HAVE TO WAIT FOR A FEW WEEKS TO SEE. WHAT WAS REALLY NEEDED FIRST WAS TO GET THE PROPOSALS TO WALDHEIM.

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9. ALEXANDRAKIS ASKED IF THERE HAD BEEN DISCUSSIONS OF THE AEGEAN SITUATION DURING THE CHRISTOPHER VISIT TO ANKARA. NIMETZ TOLD THE AMBASSADOR THAT THE TURKS HAD BRIEFED THE TEAM ON THE MONTREUX MEETINGS BUT THAT NOTHING REALLY NEW WAS LEARNED. THE TURKS, HOWEVER, STILL HAD A POSITIVE FEELING ABOUT THE MEETING AND WERE LOOKING FORWARD TO THE THEODOROPOULOUS-ELEKDAG MEETING IN A POSITIVE FRAME OF MIND.

10. THE MEETING CONCLUDED WITH NIMETZ ACKNOWLEDGING THAT CERTAIN ELEMENTS IN GREECE WILL EXPLOIT THESE DECISIONS TO THE DETRIMENT OF US-GREEK RELATIONS. IT WAS OUR HOPE THAT WE COULD WORK TOGETHER AND COOPERATE TO MINIMIZE THIS DAMAGE. WE WERE AWARE OF CERTAIN SUGGESTIONS WHICH ACTING FOREIGN MINISTER AVEROFF HAD MADE TO AMBASSADOR MCCLOSKEY AND WE ARE LOOKING INTO THESE SUGGESTIONS AND HOPED THAT WE COULD BE RESPONSIVE TO THEM.

11. WE BELIEVE FOREGOING RESPONDS TO MOST OF GOG CONCERNS CITED IN REFTELS. HOWEVER, WE WILL REVIEW THESE ISSUES AGAIN APRIL 4 AND PROVIDE ANY FURTHER GUIDANCE, WHERE APPROPRIATE, AS SOON AS POSSIBLE. CHRISTOPHER

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PAGE 01 STATE 085786
ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011
DRAFTED BY:S/S-O:DROBINSON
APPROVED BY:S/S-O:DROBINSON
-----021041 061900Z /72
O 061750Z APR 78
FM SECSTATE WASHDC
INFO USNMR SHAPE IMMEDIATE

C O N F I D E N T I A L STATE 085786

EXDIS MIL ADDEE HANDLE AS SPECAT EXCLUSIVE

FOLLOWING REPEAT STATE 085786 ACTION ATHENS INFO ANKARA
NICOSIA USNATO DATED APR 04:

QTE:CONFIDENTIAL STATE 085786

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Message Attributes

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